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10	GUDEDTOD GOUDE OF CALLEOPNIA		
11	SUPERIOR COURT OF CALIFORNIA		
12	COUNTY OF VENTURA		
13	PEOPLE OF THE STATE OF CALIFORNIA, Civil No.: ex rel. CALIFORNIA REGIONAL WATER		
14	QUALITY CONTROL BOARD, LOS ANGELES REGION,		
15	PLAINTIFF. STIPULATED CONSENT JUDGMENT AND FINAL ORDER		
16	V.		
17	CTTV OF CANTA DALLA CANTA DALLA		
18	CITY OF SANTA PAULA, SANTA PAULA WASTEWATER RECLAMATION FACILITY,		
19	DEFENDANT.		
20	DEFENDANI.		
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23	I. <u>INTRODUCTION</u> This point is brought by the Boople of the State of		
24	This suit is brought by the People of the State of		
25	California, ex rel. California Regional Water Quality Control  Board, Los Angeles Region ("Regional Board") under chapter 5.5 of		
26	the Porter-Cologne Water Quality Control Act (Cal. Wat. Code, §§		
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28	1 STIPULATED CONSENT JUDGMENT AND FINAL ORDER		

obtain penalties and injunctive relief for violations of: (1) the Federal Water Pollution Control Act (the "Clean Water Act"; 33 U.S.C. § 1251 et seq.), (2) California Water Code section 13376, and (3) Regional Board Order No. 97-41, which serves as National Pollutant Discharge Elimination System Permit No. CA0054224 ("NPDES Permit"), issued to Santa Paula for operating its Santa Paula Wastewater Reclamation Facility ("SPWRF"). Santa Paula is a general law city and a municipal corporation existing under the laws of the State of California. For purposes of this Consent Judgment, Santa Paula is a municipality, a political subdivision of the State of California, and a person as defined in the Clean Water Act and the California Water Code.

#### II. RECITALS

- A. The Regional Board is a public agency of the State of California operating under the authority of the Porter-Cologne Water Quality Control Act, Water Code section 13000 et seq.. The Regional Board is the principal State agency responsible for the coordination and control of water quality within its jurisdiction, which includes Santa Paula.
- B. Santa Paula owns and operates the SPWRF located at 905 Corporation Street, in Santa Paula's jurisdiction. The SPWRF is a publicly owned treatment works ("POTW"), has a design capacity of approximately 2.55 million gallons per day (mgd), and serves an approximate population of 29,000 people. The SPWRF is an advanced secondary wastewater treatment plant built in 1939 and discharges advanced secondary treated municipal wastewater to a

concrete bottomed ditch parallel to the lined Peck Road storm drain. The discharge then flows into a natural unlined channel and enters Reach 3 of the Santa Clara River, a water of the United States and the State, just west of Peck Road, above the estuary.

- C. The Regional Board issued the NPDES Permit to Santa
  Paula in 1997. Santa Paula filed a Report of Waste Discharge
  (ROWD) and applied to the Regional Board for reissuance of waste
  discharge requirements for the SPWRF on October 8, 2001. By
  Regional Board letter dated November 26, 2002, Santa Paula's
  NPDES Permit was administratively extended pursuant to section
  122.6 of Title 40, Code of Federal Regulations and section 2235.4
  of Title 23, California Code of Regulations.
- D. Due to the SPWRF's physical configuration and capacity limitations, Santa Paula cannot consistently meet the requirements of the Clean Water Act and final effluent limits prescribed in its NPDES Permit for biochemical oxygen demand (BOD), total suspended solids (TSS), turbidity, coliform, residual chlorine, and occasionally sulfate, nitrate plus nitrite as nitrogen, E. coli, and fecal coliform. In addition, the wastewater at the SPWRF is susceptible of generating acute toxicity and other pollutants which can degrade water quality and impact beneficial uses of water and which are defined as wastes under the Water Code. In the past seven years, the SPWRF has been unable to meet the final effluent limits for these constituents at all times.

- E. Because of the SPWRF's design, age and other operational limitations that prevent it from fully complying with final effluent limits contained in its NPDES Permit, the Executive Officer of the Regional Board ("Executive Officer") issued Time Schedule Order ("TSO") No. R4-2003-0161 on December 15, 2003 for the SPWRF that provided interim limits for BOD, TSS, turbidity, coliform, and nitrate plus nitrite as nitrogen, and interim requirements for compliance with the residual chlorine effluent limit.
- F. The Executive Officer issued a second TSO, Order No. R4-2004-0149, to Santa Paula containing the same interim limits on October 13, 2004 with an expiration date of April 1, 2005 to provide adequate time for the preparation of a revised NPDES permit and a companion TSO for the SPWRF.
- G. On April 5, 2005, the Executive Officer issued a third TSO, Order No. R4-2005-0019, with an expiration date of October 6, 2005 to provide additional time for preparing a revised NPDES permit and a new TSO for the SPWRF.
- H. Santa Paula has taken action to improve its treatment process to achieve removal efficiency for BOD, TSS, turbidity, coliform, residual chlorine, sulfate, nitrate plus nitrite as nitrogen, and acute toxicity and to reduce exceedances of the NPDES Permit limits.
- I. In 2000, Santa Paula proposed several alternatives for compliance with the NPDES Permit, including plant upgrades and building a new regional wastewater treatment plant with the City of Fillmore ("Regional Plant"). To ensure normal operations of

the existing SPWRF and to improve the effluent quality, Santa Paula completed upgrades and maintenance projects to its SPWRF in June 2005. These projects included rebuilding and replacing pumps (such as sludge pumps, influent pump, recirculation pump, digester heat/mixer pump, and filter feed pump), the addition of a new chlorination and dechlorination controlling system, and maintenance of sand filters. Even with these improvements, the SPWRF cannot consistently meet the NPDES Permit limits.

- J. In April 2004, Santa Paula informed the Regional Board that the cities of Fillmore and Santa Paula jointly determined that a Regional Plant, built and operated by the two cities, would be impractical and decided to discontinue plans for a Regional Plant. Santa Paula informed the Regional Board that it planned to construct a new wastewater recycling facility ("New WRF") to serve the area of Santa Paula only. Santa Paula plans to complete construction of the New WRF by September 15, 2010 and achieve full compliance with the effluent limits contained in the Waste Discharge Requirements Permit ("New WDR Permit"), Order No. R4-2007-0028, the Regional Board recently issued to Santa Paula for the New WRF by December 15, 2010.
- K. Santa Paula ended its contract with Operations

  Management International, Inc. for the operation of the SPWRF on

  August 1, 2004. ECO Resources, Inc., a Texas Corporation,

  assumed operations of the SPWRF under contract with Santa Paula

  on August 1, 2004.
- L. On April 27, 2005, Santa Paula filed a ROWD and applied to the Regional Board for the New WDR Permit to allow Santa Paula

to discharge treated wastewater from the New WRF to
evaporation/percolation ponds where the potential receiving water
is groundwater. Operation of the New WRF will eliminate the
discharge to the Santa Clara River or any other surface water
body. Accordingly, Santa Paula applied to the Regional Board for
a WDR Permit, rather than an NPDES Permit. Santa Paula must
achieve full compliance with its New WDR Permit, Order No. R4-
2007-0028, adopted by the Regional Board on May 3, 2007, by
December 15, 2010. During construction of the New WRF, the
effluent from the SPWRF will continue to be discharged into the
Santa Clara River in accordance with the requirements of the
NPDES Permit and any applicable TSO, or enforcement order.

M. On October 7, 2005, the Executive Officer issued an Amended TSO, Order No. R4-2005-0064, extending the expiration date of TSO No. R4-2005-0019 to October 6, 2006, with all other provisions and requirements of TSO Nos. R4-2004-1049 and R4-2005-0019 remaining in full force and effect. On October 6, 2006, the Amended TSO was administratively extended one year and reissued by the Executive Officer through Order No. R4-2006-0090, which will expire on October 6, 2007. It is the intent of the Regional Board to consider extending the administrative TSO, or issuing a cease and desist order ("CDO"), annually until December 15, 2010 to provide Santa Paula with interim limitations and a compliance schedule to allow the SPWRF to operate until the New WRF commences operations on or before December 15, 2010 as required by this Consent Judgment.

- N. In implementing its intent to construct the New WRF, Santa Paula certified a Final Environmental Impact Report ("FEIR") for the project on April 25, 2005. The statute of limitation for challenging the FEIR expired on May 27, 2005. No challenges were filed.
- O. To pay for constructing the New WRF, Santa Paula has raised sewer rates every year since 2002. These rate increases amount to a 187% increase since February 1, 2002; residential rates rose from \$11.35/month before February 1, 2002 to \$42.68/month on July 1, 2006.
- P. Santa Paula also hired a contract lobbyist in Washington, D.C. in 2004 to assist the City in obtaining federal grant funds to support the construction of the New WRF. The United States Senate earmarked \$375,000 in H.R. 2361 (Fiscal Year 2006 Interior, Environment, and Related Agencies Appropriations Bill) for the "water facility project in the City of Santa Paula, California." Santa Paula was granted \$358,400 pursuant to H.R. 2361 adopted by the United States Congress. It is currently lobbying for additional state and federal funds.
- Q. Santa Paula will also be seeking different options to assist in financing the construction of the New WRF and may also have to issue debt against the wastewater utility operation to fund construction. Santa Paula indicates that it has already spent the reserves it had in its wastewater fund on work to this point on design of the New WRF and other costs associated with this project.

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- R. On June 4, 2007, the Santa Paula City Council adopted two resolutions of necessity in order to acquire real property from two property owners for construction of the New WRF.

  Thereafter, on June 18, 2007, the City Council approved a purchase and sale agreement to acquire real property from a third property owner for an amount of \$3,050,000. Escrow for that property closed on July 5, 2007.
- On July 16, 2007, the Santa Paula City Council considered the 60% design for the New WRF. At that time, the City Council opted to use a design-build-operate-finance ("DBOF") delivery system for the New WRF in accordance with Government Code section 5956 et seq. and discontinue the design-bid-build delivery system set forth in the Public Contracts Code. In doing so, the City Council authorized the City Manager to issue a request for qualifications ("RFQ") to solicit statements of qualifications ("SOQ") from interested persons. SOQs must be filed with the City not later than August 29, 2007. Thereafter, the City will select qualified persons to whom requests for proposals ("RFP") will be sent. The City's change to a DBOF delivery system does not affect its obligation to meet its obligations under this Consent Judgment including, without limitation, achieving full compliance with its New WDR Permit by December 15, 2010.
- T. Santa Paula shall undertake the activities set forth in this Consent Judgment in order to improve the quality of the discharges from its SPWRF by preventatively maintaining its present facilities and constructing new facilities to achieve

tertiary treatment and compliance with Santa Paula's New WDR

Permit for its New WRF facilities and applicable state laws and regulations.

- U. Pursuant to this Consent Judgment, and once the New WRF is constructed and is operational as required by this Consent Judgment, Santa Paula will provide tertiary treatment to the wastewater discharged from its New WRF in accordance with the explicit provisions of the Water Code, the Water Quality Control Plan for the Los Angeles Region ("Basin Plan"), and any additional requirements to protect groundwater quality set forth in its New WDR Permit.
- V. The Regional Board does not warrant or aver in any manner that Santa Paula's complete compliance with this Consent Judgment will result in compliance with its NPDES Permit, the Clean Water Act, its New WDR Permit for its New WRF, or the Water Code.
- W. This settlement is made in good faith, after armslength negotiations, and this Consent Judgment is in the public interest.

NOW, THEREFORE, IT IS HEREBY ORDERED, ADJUDGED, AND DECREED:

#### JURISDICTION AND VENUE

A. The Attorney General of the State of California is authorized to commence actions under the Water Code in the name of the People of the State of California at the request of the Regional Board. (Wat. Code, §§ 13385, subd. (b)(2), (m) and 13386.) The Regional Board requested that the Attorney General

13376, 13377, 13385, and 13386. The Parties agree not to contest the jurisdiction of the Court to enter and enforce this Consent Judgment.

B. Venue is proper in the Superior Court of Ventura County pursuant to Code of Civil Procedure sections 392, 395, and 395.5 and Water Code section 13361, subdivision (b). The Defendant does business in Ventura County and the acts alleged occurred in Ventura County.

#### II. BINDING EFFECT

A. This Consent Judgment applies to and is binding upon the Regional Board, and upon Santa Paula and any of its successors or other entities or persons otherwise bound by law or contract, including without limitation, Santa Paula's present contractor, ECO Resources, Inc. Any transfer of ownership or operation by Santa Paula of its SPWRF or New WRF or any element thereof, to any other person must be conditioned upon the transferee's agreement to undertake the obligations required by this Consent Judgment, as provided in a written agreement between Santa Paula and the proposed transferee, enforceable by the Regional Board as third-party beneficiary of such agreement. No

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later than thirty (30) calendar days before transfer of ownership, operation, or other interest in any part or element of the SPWRF or New WRF owned or operated by Santa Paula, Santa Paula shall give written notice of this Consent Judgment to any successors in interest. Upon transfer of ownership, operation, or other interest in the SPWRF or New WRF, Santa Paula shall provide a copy of this Consent Judgment to any successor in interest. Santa Paula shall provide the Regional Board written notification of any successor in interest at least thirty (30) calendar days before transfer. No transfer of ownership or operation of the SPWRF or New WRF, whether in compliance with this paragraph or otherwise, relieves Santa Paula of its obligation to ensure that the terms of the Consent Judgment are implemented.

- Santa Paula shall provide a copy of this Consent Judgment or make the Consent Judgment available to each engineering firm, consulting firm, and contractor retained to perform any activities required by this Consent Judgment, and shall provide a copy to each engineering firm, consulting firm, and contractor already retained for such purpose, no later than thirty (30) days after the date of lodging of this Consent Judgment.
- In any action to enforce this Consent Judgment, Santa Paula shall not raise as a defense the failure by any of its officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Judgment.

#### III. OBJECTIVES

The Parties' purpose in entering this Consent Judgment is to further the objectives of the Clean Water Act, including, but without limitation, sections 101, 301, and 307 of the Clean Water Act (33 U.S.C. §§ 1251, 1311, and 1317) and to further the objectives of the Water Code. It is the express purpose of the Parties that Santa Paula come into and remain in full compliance with the Clean Water Act, the Water Code, Order No. 97-041 (NPDES Permit No. CA0054224) and renewals or amendments to the NPDES Permit including any TSO or CDO, its New WDR Permit (Order No. R4-2007-0028), federal and state laws and regulations, and the Basin Plan governing discharges from its SPWRF and New WRF.

#### IV. DEFINITIONS

Unless otherwise defined herein, terms used in this Consent
Judgment have the meanings given to those terms in the Clean
Water Act, and the regulations promulgated thereunder, in the
Water Code, in the NPDES Permit, and in the New WDR Permit.

The "Date of Lodging" means the date the Consent Judgment is filed for lodging in Superior Court for the County of Ventura.

The "Date of Entry" means the date the Consent Judgment is approved by the Court.

The "Parties" mean the Regional Board and Santa Paula.

The "SPWRF" means Santa Paula's existing wastewater reclamation facility.

The "New WRF" means Santa Paula's new wastewater recycling facility to be built in accordance with the schedule set forth in this Consent Judgment.

2 thereafter maintain compliance with its NPDES Permit, its TSOs or 3 CDOs, its New WDR Permit, the Clean Water Act, and the Water Code 4 and shall achieve tertiary treatment as required by this Consent 5 Judgment. Santa Paula shall meet any additional requirements in 6 its New WDR Permit in accordance with the Water Code, the Basin 7 Plan, and applicable laws and regulations. Santa Paula's program 8 must include the construction of its New WRF, in addition to 9 installation and operation of equipment at its New WRF that 10 achieves tertiary treatment by the dates set forth in Section V 11 (Remedial Actions) Paragraph B. The program must adequately 12

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Santa Paula shall complete the planning, design, В. construction, and operation of the New WRF necessary to attain compliance with the following wastewater treatment requirements in accordance with the following schedule:

address projected future wastewater flows.

Santa Paula shall undertake a program to attain and

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19	Task		Due Date
20	1.	Certify EIR	June 1, 2005
21	2.	Award WRF design contract	January 1, 2006
22	ı	Plant Design	
23	3.	Start design of WRF	March 1, 2006
24	4.	Complete design of WRF	April 15, 2008
25	5.	Begin Construction of WRF	July 15, 2008
26	6.	Complete construction of	Sept. 15, 2010
27		WRF	

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Achieve full compliance with Dec. 15, 2010 7. the New WDR Permit, the Water Code, the Basin Plan, and any additional requirements to protect groundwater quality including tertiary treatment

If any other regulatory agency with jurisdiction over Santa Paula's facilities or operations fails to issue, renew or modify a permit required for any part of the work required of Santa Paula under this Consent Judgment, or delays the issuance, renewal or modification of a permit required for any part of the work required of Santa Paula under this Consent Judgment, Santa Paula is not precluded from invoking the Dispute Resolution procedures set forth in Section XII (Dispute Resolution) to extend the affected schedules contained in Section V (Remedial Actions) of this Consent Judgment.

#### EFFLUENT LIMITS AND MONITORING REQUIREMENTS VI.

## Interim Effluent Limits

From the date of entry of this Consent Judgment to December 15, 2010, Santa Paula shall comply with the following Interim Effluent Limits and requirements or such other additional limits as may be required by any TSO or amendment to the TSO, or any other enforcement order, including a CDO:

Constituent	Monthly Average	Weekly Average	Instantaneous
			Maximum
BOD	45 mg/L	65 mg/L	
	960 lbs/day	1380 lbs/day	
	at least 65% removal		
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1	Total Suspended	45 mg/L	65 mg/L	
2	Solids	960 lbs/day	1380 lbs/day	
3		at least 65% remov	al	
4				
5	Turbidity	44 NTU		
6				
7	Nitrate+Nitrite	14 mg/L		
8	as Nitrogen	300 lbs/day		
9				
10	Total Residual		0.1 mg/	$^{\prime}L^{1}$
11	Chlorine			
12	9			
13				
14				
15	1m + 1 m + dual abl	oring concentration exc	ursions of up to 0.3 mg/L, at t	he
	Total residual CIII	of the concentration exc	arbrain or ap arbana	

¹Total residual chlorine concentration excursions of up to 0.3 mg/L, at the point in treatment train immediately following dechlorination, shall not be considered violations of this requirement provided the total duration of such excursions do not exceed 15 minutes during any calendar day. Peaks in excess of 0.3 mg/L lasting less than one minute shall not be considered a violation of this requirement. Peak in excess of 0.3 mg/L but no more than 2 mg/L lasting more than one minute but less than 15 minutes shall not be considered a violation of this requirement provided the total residual chlorine concentration of the receiving water is less than 0.1 mg/L after its discharge at all times. The receiving water compliance point for the total residual chlorine limit shall be immediately below the confluence where the treated effluent and the storm drain enter the natural river.

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#### Interim Effluent Coliform Limits

Effluent shall meet at least the coliform bacteria limit for receiving water as prescribed in the Basin Plan.

- 1. Geometric Mean Limits
  - E. coli density shall not exceed 126/100 ml.
  - Fecal coliform density shall not exceed b. 200/100 ml.
- Single Sample Limits 2.
  - E. coli density shall not exceed 235/100 ml.
  - Fecal coliform density shall not exceed b. 400/100 ml.

The geometric mean values should be calculated based on a statistically sufficient number of samples (generally not less than 5 samples equally spaced over a 30-day period). If any single sample limits are exceeded, the Regional Board may require repeat sampling on a daily basis until samples fall below the single sample limit in order to determine the persistence of the exceedance. When repeat sampling is required because of an exceedance of any one single sample limit, values from all samples collected during that 30-day period will be used to calculate the geometric mean.

## Effluent Limits and Monitoring Requirements

Except as otherwise provided in this Consent Judgment, from the date of entry of this Consent Judgment until December 15, 2010, Santa Paula shall comply with all final effluent limitations set forth in its NPDES permit. Except as otherwise provided in this Consent Judgment, upon and after December 15,

2010, Santa Paula shall comply with all final effluent limitations, including technology based effluent limits, monitoring and reporting requirements, and all other terms and conditions of its New WDR Permit.

#### D. Reopener

This Consent Judgment is based upon Santa Paula's decision not to continue to discharge into surface waters after December 15, 2010. If Santa Paula discharges into surface waters after December 15, 2010, a NPDES permit is required prior to discharge and the Parties may seek to reopen this Consent Judgment to amend the requirements set forth herein as necessary. Any reopening of this Consent Judgment will not affect the construction schedule of the New WRF.

#### VII. FUNDING

Santa Paula's performance of the requirements of this

Consent Judgment is not conditioned upon the receipt of any

federal or state grant or loan funds. Santa Paula's

nonperformance of any obligation under this Consent Judgment is

not excused by the failure to obtain or shortfall of any federal

or state grant or loan funds, or by the processing of any

applications for the same.

#### VIII. REPORTING

A. Following the entry of this Consent Judgment, and each March 1st and September 1st thereafter, until expiration, as provided in Section VIII (Reporting) Paragraph E, Santa Paula shall submit to the Regional Board and the general public (via Santa Paula's website) a written report describing: 1) the status

of projects required under Section V (Remedial Actions) of this Consent Judgment; 2) the status of Santa Paula's compliance and any reasons for noncompliance with the requirements of Section V (Remedial Actions) of this Consent Judgment; and 3) the work to be performed pursuant to Section V (Remedial Actions) of this Consent Judgment, during the following twelve (12) month period. Notification pursuant to this Section of any anticipated delay shall not, by itself, excuse the delay. The full report shall be made available for inspection by any person at the offices of the Regional Board and the office of Santa Paula.

- B. Within forty-five (45) calendar days after the submission of the September report required by Section VIII (Reporting) Paragraph A, the Parties will meet at a time and location set by Santa Paula, but agreed upon by the Regional Board, to discuss and review the March and September reports.
- C. Within fourteen (14) calendar days following the deadline date of any requirement in Section V (Remedial Actions) of this Consent Judgment, Santa Paula shall notify in writing the Regional Board of Santa Paula's status of compliance with said requirement, unless such compliance has already been reported in a report required by Section VIII (Reporting) Paragraph A.

  Notice of noncompliance shall be governed by Section VIII (Reporting) Paragraph A.
- D. All reports submitted pursuant to this Consent Judgment must be signed by a principal executive officer of the City of Santa Paula or a duly authorized representative of that executive

I certify under penalty of law that this document and all Exhibits were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, I certify that the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for the knowing submission of materially false information.

Paragraphs A and B above shall automatically expire six (6) months after Santa Paula certifies final compliance with all provisions subject to stipulated penalties in Section IX (Stipulated Penalties) of this Consent Judgment, absent notice of objection by the Regional Board provided to Santa Paula in writing, within forty-five (45) days of receipt of the certification. In the event of an objection, the Parties will meet and confer at a time and location to be set by Santa Paula, but agreed upon by the Regional Board, in an effort to resolve the objection(s). In addition, Santa Paula shall submit all reports required by the Regional Board under its NPDES Permit and associates TSOs.

#### IX. STIPULATED PENALTIES

A. Santa Paula shall pay the following stipulated penalties, determined using section 13385, subdivisions (h) and (i), of the Water Code, for noncompliance with any Interim

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Effluent Limitation contained in Section VI (Effluent Limits and Monitoring Requirements) Paragraphs A and B of this Consent Judgment:

## Violation of Parameter Penalty BOD, TSS, Turbity, Nitrate+Nitrite as Nitrogen, Total Residual Chlorine \$20,000/month Monthly Average Limit \$20,000/month Monthly Average % Removal Weekly Average Concentration Limit \$5,000/week \$3,000/violation Instantaneous Maximum \$5,000/violation Geometric Mean limit for E. Coli or Fecal Coliform Any single sample limit for E. Coli or \$3,000/violation Fecal Coliform

B. Santa Paula shall pay the following stipulated penalties for noncompliance with any requirement of Section V (Remedial Actions) and any requirements of Section VIII (Reporting) of this Consent Judgment:

Period of Failure to Comply	Penalty
1 - 30 days	\$1,000/day per violation
31 - 60 days	\$3,000/day per violation
After 60 days	\$6,000/day per violation

C. Notwithstanding Section IX (Stipulated Penalties)

Paragraphs A and B above, if Santa Paula fails to attain full

compliance with its New WDR Permit, the Water Code, the Basin

Plan, and any additional requirements to protect groundwater

quality including tertiary treatment by December 15, 2010, Santa Paula shall pay a stipulated penalty in accordance with the following schedule:

Period of Failure to Comply	Penalty
1 - 30 days	\$2,000/day
31 - 60 days	\$5,000/day
After 60 days	\$10,000/day

Any penalty assessed pursuant to Section IX (Stipulated Penalties) Paragraph C above shall be in addition to any other penalty that may be assessed under Section IX (Stipulated Penalties) Paragraphs A and B above.

- D. The stipulated penalties herein shall be in addition to other remedies or sanctions available to the Regional Board by reason of Santa Paula's failure to comply with the requirements of this Consent Judgment, its NPDES Permit, the Clean Water Act, the Water Code, or its New WDR Permit. The payment of stipulated penalties shall not alter in any way Santa Paula's obligation to complete the performance of all activities required under this Consent Judgment.
- E. Santa Paula shall pay any stipulated penalties by the thirtieth (30<sup>th</sup>) day of the month following receipt of a letter from the Regional Board demanding payment. Santa Paula shall pay any stipulated penalties by certified or cashier's check to the State Water Pollution Cleanup and Abatement Account (Wat. Code, § 13385, subd. (n)). Concurrently with the payment, Santa Paula shall fax notice of payment to the person designated as the contact on the State Water Pollution Cleanup and Abatement

Account, and shall send notice of payment to the Regional Board, at the addresses listed in Section XVIII (Form of Notice) of this Consent Judgment. The notice of payment shall identify: (1) the date and amount of money paid; (2) this case by caption and judicial docket number; (3) this Consent Judgment (including date of entry); and (4) a description of the reason for the payment (including Section numbers of this Consent Judgment that are most relevant to the payment).

#### X. FORCE MAJEURE

A. A "force majeure event" is any event beyond the control of Santa Paula, its contractors, or any entity controlled by Santa Paula that delays the performance of any obligation under this Consent Judgment despite Santa Paula's best efforts to fulfill the obligation.

"Best efforts" includes anticipating reasonably foreseeable force majeure events and taking appropriate preventive actions before a force majeure event occurs. "Best efforts" also includes addressing the effects of any force majeure event: (a) as it is occurring and, (b) after it has occurred to prevent or minimize any resulting delay to the extent reasonably practicable. "Force majeure event" does not include Santa Paula's financial inability to perform any obligation under this Consent Judgment.

If any event occurs that Santa Paula believes is or will become a force majeure event, Santa Paula shall immediately notify the Regional Board of it by telephone, and shall notify in writing the Court and the Regional Board within fifteen (15)

calendar days of the date on which Santa Paula first knew or should have known, by exercise of due diligence, of the event. The notice shall specifically reference this Section of the Consent Judgment and describe in detail the anticipated length of time the event and its effects may persist, the precise cause or causes of the event, the measures taken or to be taken by Santa Paula to prevent or minimize the event and its effects as well as to prevent future events and their effects, and the timetable by which those measures will be implemented. Failure by Santa Paula to comply with the notice requirements of this Paragraph shall constitute a waiver of Santa Paula's right to obtain an extension of time to perform its obligations under Section X (Force Majeure) Paragraph B based on such incident.

Paula's performance of any obligation under this Consent Judgment has been caused by a force majeure event, the time for performance of the affected obligation shall be extended for a period not to exceed the actual delay in performance resulting from such circumstance. In addition, stipulated penalties shall not be due for the extension period of said delay. The Executive Officer shall notify Santa Paula of the Regional Board's agreement or disagreement with Santa Paula's claim of a force majeure event within forty-five (45) calendar days of receipt of Santa Paula's notice under Section X (Force Majeure) Paragraph A. If the Regional Board does not so agree, or does not notify Santa Paula of its decision within forty-five (45) calendar days, Santa Paula may submit the matter to the Court for resolution pursuant

to Section XII (Dispute Resolution) of this Consent Judgment. In any such dispute, Santa Paula bears the burden of proving, by a preponderance of the evidence, that each claimed force majeure event is a force majeure event; that Santa Paula gave the notice required by this Section; that the force majeure event caused any delay Santa Paula's claims was attributable to that event; and that Santa Paula exercised best efforts to prevent or minimize any delay caused by the event.

- C. Unanticipated or increased costs or expenses associated with the implementation of this Consent Judgment, changed financial circumstances, or technical infeasibility of meeting effluent limitations shall not, in any event, serve as a basis for changes in this Consent Judgment, force majeure events, or extensions of time under this Consent Judgment.
- D. An extension of one compliance date based on a particular incident shall not necessarily result in an extension of a subsequent compliance date or dates. Santa Paula must make an individual showing of proof regarding each delayed incremental step or other requirement for which an extension is sought.
- E. Where the Regional Board agrees to an extension of time, the appropriate modification shall be made pursuant to Section XX (Modification) of this Consent Judgment.

# XI. CIVIL PENALTIES, COSTS, AND SUPPLEMENTAL

#### ENVIRONMENTAL PROJECT

A. Santa Paula is in violation of Water Code section 13376 for exceedances of effluent limits set forth in its NPDES Permit and associated TSOs during the period of January 1, 2000

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B. From 1939 to the early 1980s, Santa Paula improved its SPWRF and increased its treatment capacity from 1.0 mgd to the current approximate 2.55 mgd. The last major improvements to the SPWRF in the 1980s were designed to meet the then-imposed requirements, somewhat above the secondary treatment requirements. However, when Santa Paula engaged an environmental engineering firm in April 1997 to study the currently-needed improvements, the final report indicated that the SPWRF could not provide the means to meet more stringent effluent limits for BOD, TSS, and turbidity set forth in the NPDES Permit. To achieve compliance with the NPDES Permit limits, several alternatives including plant upgrades and building a new plant have been proposed and evaluated. Santa Paula has voluntarily submitted an

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accelerated schedule to build a New WRF and have it operating by December 15, 2010.

Santa Paula's inability to meet the effluent C. limitations in its NPDES permit and associated TSOs has resulted in a potential mandatory minimum penalty assessment pursuant to Water Code section 13385 in excess of \$8,667,000 as of March 31, 2007 that could bankrupt Santa Paula or seriously jeopardize funds for construction of the New WRF. Santa Paula, with a population of less than 30,000 people, has the lowest household income in Ventura County and is one of the poorest communities in the state of California. In anticipation of constructing the New WRF, Santa Paula has already increased its sewer rates by more than 187% since 2002. These rate increases occurred on February 1, 2002 (31%); July 1, 2002 (10%); July 1, 2003 (18%); July 1, 2004 (25%); August 1, 2005 (33%); and July 1, 2006 (33%). A further significant and unprecedented increase in sewage rates would create an extreme hardship on Santa Paula's residents. Regional Board would, in this unique instance only, prefer to pursue a judicial consent judgment and final order that allows a significant portion of Santa Paula's penalty to be directed to the construction of a modern, advanced treatment plant. Santa Paula has proposed this accelerated time schedule for construction of the New WRF with a 4.2 mgd design capacity and plans to expend approximately fifty-nine million dollars (\$59,000,000) on the treatment plant and percolation ponds. addition, Santa Paula will expend at least \$50,000 in a separate supplemental environmental project that has been submitted and

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approved by staff of the Regional Board to benefit the local environment in Ventura County. The Regional Board has determined that this combined approach is in the public interest because of the extraordinary and unique aspects of this case and is directly related to the violations alleged in the Complaint.

D. Santa Paula shall pay a civil penalty in the amount of \$350,000 in full satisfaction of the claims for civil penalties raised in this action based upon Santa Paula's violations of its NPDES Permit as set forth in the Complaint filed herein through the date of lodging this Consent Judgment. Payment shall be made within thirty (30) calendar days after the entry of this Judgment by certified or cashier's check made payable to the State Water Pollution Cleanup and Abatement Account (Wat. Code, § 13385, subd. (n)). Concurrently with the payment, Santa Paula shall fax notice of payment to the person designated as the contact on the State Water Pollution Cleanup and Abatement Account, and shall send notice of payment to the Regional Board, at the addresses listed in Section XVIII (Form of Notice) of this Consent Judgment. The notice of payment shall identify: (1) the date and amount of money paid; (2) this case by caption and judicial docket number; (3) this Consent Judgment (including date of entry); and (4) a description of the reason for the payment (including Section numbers of this Consent Judgment that are most relevant to the payment).

# E. Reimbursement of Costs and Attorneys' Fees

Santa Paula shall pay attorneys' fees under Code of Civil Procedure section 1021.8, payable to the Department of Justice,

# XII. DISPUTE RESOLUTION

A. Any dispute that arises under or with respect to this Consent Judgment shall in the first instance be the subject of informal negotiations between the Parties. The period for informal negotiations shall not exceed thirty (30) calendar days from the time the dispute arises, unless it is modified by a written agreement of the Parties. The dispute shall be considered to have arisen when one party sends the other party a written Notice of Dispute.

Water Pollution Cleanup and Abatement Account as set forth above.

B. In the event that the Parties cannot resolve a dispute by informal negotiations under the preceding Paragraph, the position advanced by the Regional Board shall be considered binding unless, within twenty (20) calendar days after the conclusion of the informal negotiation period, Santa Paula serves on the Regional Board and files a Petition with the Court for resolution of the dispute. The Petition shall include a written Statement of Position on the matter in dispute, including, but not limited to, any factual data, analysis or opinion supporting that position, and any supporting documentation relied upon by Santa Paula. The Petition shall also include the efforts made by

the Parties to resolve it, Santa Paula's proposal for its resolution, the relief requested, and the schedule, if any, within which the dispute must be resolved to ensure orderly implementation of this Consent Judgment. The Regional Board shall have sixty (60) calendar days to file a response including a Statement of Position, including, but not limited to, any factual data, analysis, or opinion supporting that position and all supporting documentation relied upon by the Regional Board. In any such dispute, Santa Paula shall have the burden of proving that the Regional Board's proposal is inconsistent with the terms, conditions, requirements and objectives of this Consent Judgment, and that Santa Paula's position will achieve compliance with the terms and conditions of its NPDES Permit, its New WDR Permit, the Clean Water Act, and the Water Code in a reasonable, expeditious manner.

Both Santa Paula and the Regional Board shall indicate in their Statement of Position whether the informal dispute resolution should proceed.

- C. In proceedings on any dispute governed by this Section, the Court shall determine what standard of review to apply, as provided by applicable law.
- D. The invocation of dispute resolution procedures under this Section shall not, by itself, extend, postpone, or affect in any way any obligation of Santa Paula under this Consent Judgment, unless and until final resolution of the dispute so provides and the Court grants such an order.

E. Stipulated penalties with respect to the disputed matter shall continue to accrue but payment shall be stayed pending resolution of the dispute unless final resolution of the dispute by the Court provides otherwise. Notwithstanding the stay of payment, stipulated penalties shall accrue from the first day of noncompliance with any applicable provision of this Consent Judgment.

#### XIII. RIGHT OF ENTRY

- A. The Regional Board, or their representatives, contractors, consultants, and attorneys, may enter any facility covered by this Consent Judgment, at all times, upon proper presentation of credentials to the manager or managers of the facility or, in the manager's absence, to the highest ranking employee present on the premises, for the purposes of:
  - monitoring the progress of activities required by this Consent Judgment;
  - verifying any data or information submitted to the Regional Board in accordance with the terms of the Consent Judgment;
  - 3. obtaining samples, and, upon request, splits of any samples taken by Santa Paula or its consultants or contractors;
  - 4. assessing Santa Paula's compliance with this Consent Judgment; and
  - 5. inspecting and reviewing any records required to be kept under the terms and conditions of this

- B. Termination of this Consent Judgment shall not affect the rights of the Regional Board to enter any such facility pursuant to the Clean Water Act, the NPDES Permit, or any other authority.
- C. This Consent Judgment in no way limits or affects any right of entry and inspection, or any right to obtain information, held by the Regional Board pursuant to applicable federal or state laws, regulations, or permits, nor does it limit or affect any duty or obligation of Santa Paula to maintain records or information imposed by applicable federal or state laws, regulations, or permits.

#### XIV. NOT A PERMIT

This Consent Judgment is not and shall not be interpreted to be a permit, or a modification of an existing permit, issued pursuant to section 402 of the Clean Water Act (33 U.S.C. § 1342), or applicable Water Code sections, including Water Code section 13377, nor shall it in any way relieve Santa Paula of its obligation to obtain a permit and comply with the requirements of a permit or with any other applicable federal or state law, or regulation. Any new permit, or modification of existing permits, must be complied with in accordance with applicable federal and state laws and regulations. The pendency or outcome of any proceeding concerning the issuance, reissuance, or modification of an NPDES or WDR permit shall neither affect nor postpone Santa

Paula's duties and liabilities as set forth in this Consent Judgment.

#### XV. FAILURE OF COMPLIANCE

The Regional Board does not, by consenting to the entry of this Consent Judgment, warrant or aver in any manner that Santa Paula's complete compliance with this Consent Judgment will result in compliance with its NPDES or New WDR Permit, the Clean Water Act, or the Water Code. Notwithstanding the Regional Board's review and/or approval of any plans formulated pursuant to this Consent Judgment, Santa Paula shall remain solely responsible for compliance with the terms of the Clean Water Act, the Water Code, this Consent Judgment, and its NPDES and WDR Permits.

#### XVI. NON WAIVER PROVISIONS

- A. This Consent Judgment in no way affects or relieves
  Santa Paula of responsibility to comply with any federal, state,
  local law, regulation, or its NPDES Permit as modified by a TSO,
  its New WDR permit, or otherwise. Nothing contained in this
  Consent Judgment shall be construed to prevent or limit the
  rights of the Regional Board to obtain penalties or injunctive
  relief under the Clean Water Act, or other federal or state
  statutes, or regulations except as expressly specified herein.
- B. The Parties agree that Santa Paula is responsible for achieving and maintaining complete compliance with all applicable federal and state laws, regulations, permits, and waste discharge requirements, and that compliance with this Consent Judgment shall be no defense to any actions commenced by the Regional

Board pursuant to said laws, regulations, permits or waste discharge requirements.

- C. This Consent Judgment does not limit or affect the rights of Santa Paula or the Regional Board as against any third parties, nor does it limit the rights of third parties against Santa Paula.
- D. The Regional Board reserves all legal and equitable remedies available to enforce the provisions of this Consent Judgment.

#### XVII. COSTS OF SUIT

Santa Paula shall bear its own costs and attorneys' fees in this action. Should Santa Paula subsequently be determined to have violated the terms or conditions of this Consent Judgment, Santa Paula shall be liable to the Regional Board for any costs and attorneys' fees incurred by the Regional Board in any successful enforcement actions against Santa Paula for noncompliance with this Consent Judgment.

#### XVIII. FORM OF NOTICE

A. Except as specified otherwise, when written notification to or communication with the Regional Board or Santa Paula is required by this Consent Judgment, it shall be addressed as follows:

### As to the Regional Board:

Marilyn H. Levin
Deputy Attorney General
Office of the Attorney General
300 S. Spring Street, Suite 500
Los Angeles, California 90013

Jennifer L. Fordyce Staff Counsel State Water Resources Control Board Office of Chief Counsel 1001 "I" Street, 22<sup>nd</sup> Floor Sacramento, California 95814

Deborah J. Smith
Interim Executive Officer
California Regional Water Quality Control
Board, Los Angeles Region
320 W. 4<sup>th</sup> Street, Suite 200
Los Angles, California 90013

#### As to the City of Santa Paula:

Wally Bobkiewicz City Manager City of Santa Paula P.O. Box 569 Santa Paula, CA 93061

Karl H. Berger City Attorney Jenkins & Hogin, LLP Manhattan Towers 1230 Rosecrans Avenue, Suite 110 Manhattan Beach, CA 90266

B. Notifications to or communications with the Parties shall be deemed submitted on the date they are postmarked and sent by certified mail, return receipt requested. Should any party wish to modify its designation of person to receive notice, it shall notify in writing the other party and the Clerk of the Court.

#### XIX. PUBLIC COMMENT

The Parties agree and acknowledge that final approval and entry of this Consent Judgment are subject to the requirements of notice and comment pursuant to federal and state requirements.

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Section 123.27(d)(2) of Title 40, Code of Federal Regulations, provides that notice of the proposed settlement be given to the public and that the public shall have at least thirty (30) days after the notice to submit comments on the proposal. The Regional Board will publish notice in a newspaper and on the Regional Board website. The Regional Board reserves the right to withdraw or withhold its consent if the comments received disclose information or considerations that indicate that the Consent Judgment is inappropriate, improper, or inadequate. Santa Paula agrees not to withdraw from, oppose entry of, or to challenge any provision of this Consent Judgment, unless the Regional Board notifies Santa Paula in writing that it no longer supports entry of the Consent Judgment.

#### XX. MODIFICATION

Santa Paula shall have the right to seek a modification from the Regional Board of any provision of this Consent Judgment.

Upon written request of Santa Paula, the Regional Board agrees to review, in good faith, a request of Santa Paula to modify this Consent Judgment. The Regional Board's decision to disapprove a modification of this Consent Judgment is not subject to Dispute Resolution procedures set forth in Section XII (Dispute Resolution) above.

This Consent Judgment shall not be amended or modified except by the written consent of the Parties or the Court. Any material modifications of this Consent Judgment by the Parties shall be in writing and approved by the Court before being deemed effective. However, minor modifications that the Parties

determine and agree do not significantly alter the remedial action to be conducted by Santa Paula can be made by the Parties, provided such changes are agreed upon in writing by the Regional Board and Santa Paula.

#### XXI. CONTINUING JURISDICTION OF THE COURT

The Court shall retain jurisdiction to enforce the terms and conditions of this Consent Judgment and to resolve disputes arising hereunder.

#### XXII. TERMINATION

- A. This Consent Judgment may be terminated when Santa Paula has completed all construction activities and achieved compliance for twelve (12) consecutive months with the requirements set forth in this Consent Judgment (including tertiary treatment) and including its NPDES Permit, its TSO, and its New WDR Permit, and any amendments thereto, and has made all payments required by this Consent Judgment. To initiate termination of this Consent Judgment, Santa Paula shall certify in writing such completion and compliance to the Regional Board.
- B. If the Regional Board disputes Santa Paula's certification, in writing and within forty-five (45) calendar days of receiving such certification of completion and compliance from Santa Paula, Santa Paula may proceed only under the dispute resolution provisions of this Consent Judgment, and the Consent Judgment shall remain in effect pending resolution of the dispute by the Parties or the Court. If the Regional Board agrees that this Consent Judgment may be terminated, this Consent Judgment shall terminate upon joint notice to the Court by the Parties

1	that the provisions of this Section have been complied with and
2	that the Parties agree that the Consent Judgment may be
3	terminated.
4	XXIII. SIGNATORIES/SERVICE
5	A. The representatives signing this document on behalf of
6	the Regional Board and Santa Paula all certify that they are
7	authorized to enter into the terms and conditions of this Consent
8	Judgment and to execute and bind legally the parties they
9	represent.
10	B. Santa Paula shall identify on the attached signature
11	page the name and address of an agent who is authorized to accept
12	service of process on behalf of Santa Paula with respect to all
13	matters arising under or relating to this Consent Judgment.
14	Santa Paula hereby agrees to accept service in that manner and to
15	waive the formal service requirements set forth in state and
16	local laws and any applicable local rules of Court, including,
17	but not limited to, service of summons.
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19	IT IS HEREBY ORDERED:
20	Entered this day of, 2007.
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23	Judge of the Superior Court of Ventura County
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STIPULATED CONSENT JUDGMENT AND FINAL ORDER

1	THE UNDERSIGNED PARTY enters into this Consent Judgment in the			
2	matter of People of the State of California, ex rel. California			
3	Regional Water Quality Control Board, Los Angeles Region v. Cit	У		
4	of Santa Paula, Santa Paula Wastewater Reclamation Facility:			
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6	FOR THE CITY OF SANTA PAULA:			
7	11/211 801 - 7-12 57			
8	Wally BOBKIEWICZ Dated			
9	City Manager City of Santa Paula			
10	P.O. Box 569 Santa Paula, CA 93061			
11	Salita Faula, CA 93001			
12	APPROVED AS TO FORM:			
13	1/1/1/4			
14	Ma/M. 1 July 25, 2007			
15	KARL H. BERGER Dated			
16	Jenkins & Hogin, LLP Manhattan Towers			
17	1230 Rosecrans Avenue, Suite 110			
18	Manhattan Beach, CA 90266			
19				
20	Agent Authorized to Accept Service on Behalf of Above signed			
21	Party:			
22	Name (print): Josie G. Herrera			
23	Title: City Clerk			
24	Address: City of Santa Paula			
25	P.O. Box 569 Santa Paula, CA 93601			
26	Phone Number: (805) 933-4208			
27				